

PURCHASING HANDBOOK

Table of Contents

PURCHASING PROCESS	4 -
BUSINESS SERVICES CONTACTS	4 -
STATE OF COLORADO PROCUREMENT CODE AND RULES	5 -
STATE OF COLORADO CODE OF ETHICS	5 -
Fiscal Rule: 2-1 Propriety of Expenditures	6 -
PURCHASING PARAMETERS	6 -
PURCHASING AUTHORITY/SIGNATURE AUTHORITY	6 -
Fiscal Delegate Maximum Purchase Amount Chart	7 -
DISCRETIONARY SPEND OR BID	8 -
PURCHASE OF GOODS	8 -
PURCHASE REQUISITION/PURCHASE ORDER	8 -
PURCHASE OF SERVICES	9 -
State Contract	9 -
Honorarium Payment	10 -
Independent Contractor Guidance	10 -
Statement of Work Guidance	10 -
CHANGE ORDER/CONTRACT MODIFICATION	11 -
UNAUTHORIZED IMMIGRANT LAWS	11 -
SELECTING A VENDOR	11 -
Foreign Vendors	11 -
Minority and Women Owned Businesses	11 -
Price Agreements	12 -
VENDOR AGREEMENTS/CONTRACTS	12 -
PROCUREMENT CARD (credit card)	12 -
PROCESS FOR COMPUTER SERVICES PURCHASES	13 -
EXPENSE VOUCHERS/PAY DIRECT	15 -
TRAVEL	15 -
OFFICIAL FUNCTIONS	16 -
Fiscal Rule 2-4	16 -
Definition	16 -
RRCC Procedures	16 -
Before your event	16 -
During your event	16 -
After your event (paying the invoice)	17 -
PAYING INVOICES	17 -
STAFF REIMBURSEMENTS	17 -
RECEIVING	18 -
Regular Purchase Orders	18 -

Standing Purchase Orders	18 -
PRIZES, AWARDS, GIFTS AND GIFT CARDS	18 -
INSURANCE CERTIFICATES	19 -
Workers' Compensation coverage is required if the following applies:	19 -
General Liability coverage is required if any of the following apply:	19 -
Automobile Liability coverage is required if the following applies:	19 -
Professional Liability or Errors and Omissions coverage is required if the following applies:	19 -
Builders Risk coverage is required if the following applies:	19 -
Crime Coverage is required if the following applies:	19 -
STATE OF COLORADO INSURANCE REQUIREMENTS	20 -
Contractor	20 -
Public Entities	20 -
Non-Public Entities	20 -
Contractors - Subcontractors	20 -
Worker's Compensation	20 -
General Liability	20 -
Automobile Liability	20 -
Additional Insured	20 -
Primacy of Coverage	20 -
Cancellation	20 -
Subrogation Waiver	20 -
GREEN PURCHASING	21 -
Standard EPP Checklist	21 -
Questions	22 -
Examples of environmentally preferred products	22 -
IMPROPER PURCHASE VIOLATION PROCEDURE	23 -
Consequences Violation Points	23 -
Statutory Violation- C.R.S. 24-30-202	23 -

PURCHASING PROCESS

Welcome to Red Rocks Community College purchasing process.

Red Rocks Community College is an agency of the State of Colorado. As such, our purchasing procedures are governed by State of Colorado Purchasing Rules and Regulations, State of Colorado Fiscal Rules, Colorado Community College System Office (CCCS) and by Red Rocks Community College (RRCC) internal policies.

Goods or services procured using grant funds provided by the federal government are subject to additional requirements which may include various OMB Circulars, federal acquisition regulations (the FAR), Department of Education (EDGAR) regulations, or other federal regulations or requirements of the specific grant. It is the responsibility of the person purchasing on behalf of RRCC to understand the funding source for their purchase and all applicable rules and regulations, which may apply.

The purpose of this handbook is to help you maneuver through the purchasing process so that you will be able to procure goods and services that meet your department needs, and stay within all the rules and regulations. We understand that not all circumstances are mentioned in this handbook. If you have a unique situation, please contact the Business Services Department for guidance. *Exceptions are handled on a case-by-case basis*.

BUSINESS SERVICES CONTACTS

Renee Murillo, Procurement Manager 303-914-6345 renee.murillo@rrcc.edu

Lynn Beltran, Coordinator of Purchasing 303-914-6344 lynn.beltran@rrcc.edu

Michelle Gardner, Executive Assistant to the VP 303-914-6206 michelle.gardner@rrcc.edu

Holly Gentry, Controller 303-914-6341 holly.gentry@rrcc.edu

Bryan Bryant, VP of Administrative Services 303-914-6337 bryan.bryant@rrcc.edu

Judy Luhman, Assistant Controller/Accounts Payable 303-914-6226 rrcc.acctspayable@rrcc.edu

STATE OF COLORADO PROCUREMENT CODE AND RULES

All purchases are for official state business, regardless of method of payment, must comply with the State of Colorado Procurement Code and Fiscal Rules. Any unauthorized purchase can result in an employee being held personally responsible in accordance with the Colorado Revised Statute (CRS), 24-109-404, LIABILITY OF PUBLIC EMPLOYEES:

"IF ANY GOVERNMENTAL BODY PURCHASES ANY SUPPLIES, SERVICES, OR CONSTRUCTION CONTRARY TO THE PROVISIONS OF THIS CODE OR THE RULES PROMULGATED PURSUANT THERETO, THE HEAD OF SUCH GOVERNMENTAL BODY AND THE PUBLIC EMPLOYEE, WHICH FOR THE PURPOSES OF THIS SECTION INCLUDES ELECTED OFFICIALS, ACTUALLY MAKING SUCH PURCHASE SHALL BE PERSONALLY LIABLE FOR THE COSTS THEREOF. IF SUCH SUPPLIES, SERVICES, OR CONSTRUCTION ARE UNLAWFULLY PURCHASED AND PAID FOR WITH STATE MONEYS, THE AMOUNT THEREOF MAY BE RECOVERED IN THE NAME OF THE STATE IN AN APPROPRIATE CIVIL ACTION."

Additionally, all state employees must adhere to the following:

STATE OF COLORADO CODE OF ETHICS

Any person employed by the State of Colorado who purchases goods and services, or is involved in the purchasing process, for the state, shall be bound by this code and shall:

- 1. Avoid the intent and appearance of unethical compromising practice in relationships, actions, and communications.
- 2. Demonstrate loyalty to the State of Colorado (state organization where employed) by diligently following the lawful instructions of the State of Colorado while using professional judgment, reasonable care, and exercising only the authority granted.
- 3. Conduct all purchasing activities in accordance with the laws, while remaining alert to, and advising the State of Colorado (state organization where employed) regarding the legal ramifications of the purchasing decisions.
- 4. Refrain from any private or professional activity that would create a conflict between personal interests and the interests of the State of Colorado (CRS, 18-8-308).
- 5. Identify and strive to eliminate participation of any individual in operational situations where conflict of interest may be involved.
- 6. Never solicit or accept money, loans, credits, or prejudicial discounts, and avoid the acceptance of gifts, entertainment, favors, or services from present or potential suppliers which might influence, or appear to influence purchasing decisions.
- 7. Promote positive supplier relationships through impartiality in all phases of the purchasing cycle.
- 8. Display the highest ideals of honor and integrity in all public and personal relationships in order to merit the respect and inspire the confidence of the State of Colorado and the public being served.
- 9. Provide an environment where all business concerns, large or small, majority or minority owned, are afforded an equal opportunity to compete for State of Colorado business.
- 10. Enhance the proficiency and stature of the purchasing profession by adhering to the highest standards of ethical behavior.

Website for the Complete Procurement Code and Rules and the Code of Ethics
Website for the State Board for Community Colleges Code of Ethics

Fiscal Rule: 2-1 Propriety of Expenditures

State Fiscal Rule 2-1 (based in statute) provides that all expenditures by State Agencies and Institutions of Higher Education shall meet the following standards of propriety:

3. RULE:

- 3.1. Are for official State business purposes only.
- 3.2. Are reasonable and necessary under the circumstances.
- 3.3. Are authorized by the appropriation and required approvals have been received.
- 3.4. Prices or rates are fair and reasonable.
- 3.5. Amount is within the available unencumbered balance or is within the balance encumbered specifically for the expenditure.
- 3.6. Are in compliance with applicable statutes, executive orders, rules, and policies.

State Agencies and Institutions of Higher Education shall not donate to any other entity or individual unless specifically permitted by statute.

All expenditures by State Agencies and Institutions of Higher Education recorded in a State fiscal year shall be for services performed or goods received by the last day of that fiscal year.

PURCHASING PARAMETERS

- Purchasing authority
- Dollar amount of goods or services
- Proper use of procurement documents
- Selecting a vendor

PURCHASING AUTHORITY/SIGNATURE AUTHORITY

Your department administrative assistant or program assistant is usually your contact for purchasing any goods or services.

Only an employee delegated to purchase on behalf of the college may do so. Employees with delegated signature authority may purchase or authorize transaction posting for specific orgs only up to the limits established by this guideline. A Fiscal Delegate Signature Authorization Form must be on file in Purchasing. The Procurement Manager will assist in determining what training sessions are required annually.

Fiscal Delegate Maximum Purchase Amount Chart

This matrix establishes the **MAXIMUM** dollar amount that approved by a Fiscal Delegate for purchases or payment authorization (invoice "ok to pay"). The college president or vice presidents may establish lower limits, as needed.

The VP of Administrative Services and Controller may approve contractual Debt Service/Bond payments, contractual reimbursements under articulation agreements, and reimbursements of bookstore financial aid for any amount.

Two signatures are required on the forms below. Both signatures must have delegated signature authority for that org. *The final (second level) signature must have delegated signature authority equal to or greater than the total amount of the purchase.* The President, VP of Administrative Services, Controller, and Assistant Controller can authorize purchases or payments on any org up to the amount shown in the matrix below.

Position: Forms:	President/ VP Admin Services	Controller	Vice Presidents Exec Dir RMEC/ Asst. Controller	Assoc. VP Exec Dir/Dean/ Director	Dept. Chair/ Coordinator/Manager	First Level Delegate
Purchase Requisition	\$200,000	\$50,000	\$25,000	\$10,000	\$5,000	\$3,000
Expense Voucher	\$200,000	\$50,000	\$25,000	\$5,000	\$5,000	\$3,000
Travel Reimbursement	\$5,000	\$5,000	\$5,000	\$2,000	\$1,000	\$1,000
Official/Training Function	President Approval Required ≥ \$3,000	VP Approval Required <\$3,000	VP Approval Required <\$3,000	1st Level only, VP or Pres approval REQUIRED	1st Level only, VP or Pres approval REQUIRED	Not Authorized
Contract Request Form	\$200,000	\$50,000	\$25,000	\$10,000	\$5,000	\$3,000

Grant funded expenditures also require Grant Program Manager (PI) AND Business Services Grant Accountant preapproval.

Overnight Travel Requests: (*President approves all overnight travel, even if cost to college is zero.*)

Travel overnight requires approval by the employee's supervisor, the VP of the functional area, and the college President. Travel overnight and out of country also requires approval of the System Office VP of Finance.

Procurement Card (PCard) purchasing authorization:

- ONLY for full time college employees;
- Requires Approving Official pre-approval for all purchases;
- VP Administrative Services approval required for all PCard applications; and,
- PCard training required.

DISCRETIONARY SPEND OR BID

<u>Discretionary</u>	Documented Quotes Bid is posted on Colorado BIDS for competition	Invitation for Bids IFBs; Competitive Sealed Bidding	Request for Proposals RFP; Competitive Sealed Proposals
<\$25,000 for Goods <\$25,000 for Services *Unless on Price Agreement (goods or services purchased on price agreements do not need competition)	Used when spend is between \$25,000-\$150,000 for Goods and Services *Aggregate spend	Used when spend is *greater than \$150,000 for Goods and Services. *Aggregate spend	Used when spend is *greater than \$150,000 for Goods and Services *Primarily for Services or complex procurements *Aggregate spend

PURCHASE OF GOODS

<\$3,000	*RRCC Procurement Card
>\$3,000	Purchase Requisition (Required for all Computer Services purchases)

Competition may be required for purchases more than \$25,000 (aggregate spend) - Please contact the Procurement Manager for guidance.

PURCHASE REQUISITION/PURCHASE ORDER

A Purchase Requisition (PR) is not a valid purchasing document and cannot be used to purchase goods or services directly from a vendor. They are processed through the Purchasing Office where a Purchase Order (PO) will be issued and mailed or emailed to the vendor. An electronic copy of the PO will be sent to the requesting department.

Purchase Requisition is available on the **Purchasing webpage**.

- Please allow at least 5-7 business days for the Purchase Order to be processed. The requester will receive
 notification if there are extenuating circumstances that will delay processing the PO beyond the typical
 period.
- PR needs to be completed with the six-digit org code and must have first and second level signature approval.
- Include a complete description of item(s) and the price. Be sure to attach the quote from the vendor. All services should include a Statement of Work (SOW) that accurately reflects what the vendor is doing.
- If requesting a standing purchase order include:
 - Name(s) of all authorized staff approved to make purchases
 - Account numbers, cell phone number, etc.,
 - o Include the vendor agreement, price sheet or other pertinent information from the vendor.

^{*}Temporary increases in PCard limits are granted on a case-by-case basis.

- Computer Services Purchases: complete a work order form and the Computer Services Department will assess your needs and follow-up.
- Once the items have been received complete a "receiving report" and submit to Receiving, Box 18. This applies to <u>all</u> regular purchase orders, including non-tangible items such as services, maintenance, licensing, etc. The receiving report is available on the <u>Purchasing webpage</u>.
- Review invoice(s) for accuracy and if acceptable, forward to Accounts Payable with your "ok to pay", signature, date and reference the PO number or respond timely to requests to approve payments via email. This applies to regular and standing purchase orders.

PURCHASE OF SERVICES

>\$25,000 (Aggregate Spend) Competition may be required - contact the Procurement Manager

A PO is issued to procure most services i.e. trainings, entertainers, equipment maintenance and repair, standard controlled maintenance projects, trash removal, etc.

Form	s and additional information may include:
	☐ Statement of Work and/or Vendor Quote.
	The college typically does not pay directly or reimburse for travel expenses. Negotiate an all-inclusive
	flat rate with the vendor.
	□ W-9 (Current)
	□ PERA Retiree Form
	☐ Independent Contractor/Service Provider Questionnaire

Sole Proprietors/Individuals require the forms above and additional documentation.

- Copy of Driver's License or ID
- **Payroll review**. If the person is also an employee of RRCC, CCCS or another community college, they cannot be paid through Accounting and must be paid through payroll.

Additional information (Purchasing will assist with items below):	
☐ May need insurance	
\square May need the Certification for Personal Services Agreement (HR app	roval)

State Contract

These are routinely processed for the following: multi-year, high risk, consultants, audits/assessments, special projects, Computer Services systems, professional services, etc. If the service provided is >\$150,000 (aggregate spend), a contract must be processed.

☐ Contract Request Form (available on the purchasing webpage)
\square See items listed on page 9 in the forms and additional items section under Purchase Orders

Memorandums of Understanding (MOU), Interagency, Instructional Agreements or other types of contracts may be processed depending on the circumstances.

Honorarium Payment

This form of payment is used to pay a *guest speaker ONLY, not to exceed \$500*. All other services must be processed on a Purchase Order. Individuals/Sole Proprietor's employment status is verified by payroll. If employed at RRCC or any CCCS school within the same calendar year, this form **cannot be used**.

A detailed SOW (Statement of Work) with all the pertinent information and the dollar amount to be paid (honorarium payment) must be on the form. A formal quote is not required for this request.

□ W-9
□ PERA Retiree Form
☐ Unauthorized Immigrant Form
☐ Copy or review of driver's license (ID) is required for individuals as well a payroll review

Submit the form, IC paperwork and invoice with "okay to pay" to Purchasing.

Independent Contractor Guidance

Please do not assume that utilizing an Independent Contractor (IC) is the appropriate method for your approved project. Several factors are taken into consideration and used to determine if the work performed and/or the vendor meets independent contractor criteria. *Before proceeding* with the project or connecting with a contractor, please schedule a meeting with the Procurement Manager, Renee Murillo, for guidance on the applicable process to follow state guidelines.

All contracts for services, regardless of type, require review and approval by Human Resources (HR) per CRS 24-50-501, et seq. Purchase Orders or Contracts for services must be accompanied by a Certification for Personal Services Agreement unless the service requested is included in a category for which HR review has been waived.

Independent Contractor may be required to provide insurance. (See additional information under Insurance Certificates.)

Statement of Work Guidance

Ensure that a detailed Statement of Work (SOW) is provided with your Purchase Requisition or Contract Request Form. The SOW should adhere to the following State of Colorado definition.

State of Colorado Definition:

"An accurate, thorough, detailed, precise, measurable description of the essential and technical requirements for the goods and services to be provided, including the desired results and the standards to be used to determine whether the requirements have been met".

AND

C.R.S. 24-102-206

Vendor must disclose where the work is to be performed. Contract Performance outside of the United States or Colorado must be justified in writing why it is necessary or advantageous to go outside of the US or the state to perform the services except for projects that are funded through federal moneys.

Details (basically telling the story) in writing include:

- Detailed description of service(s) to be provided
- Identify the deliverables
- Definitions
- Technical requirements and or part numbers (if applicable)
- Standards to be used to determine whether the requirements have been met, time frame, deadlines, etc.
- Prices and rates (will they bill us after the project is completed or after certain deliverables/phases are met)
- Any other pertinent information
- Specify whether or not work is to be performed within the State of Colorado. If any work is to be performed outside of the State of Colorado, or outside the United States, justification must be provided.

CHANGE ORDER/CONTRACT MODIFICATION

To request a modification to your Purchase Order/Contract, please submit the Change Order Request form available on the <u>Purchasing web page</u>. Some examples of requested changes include: increase/decrease in dollar amount, change in statement of work, change of line item, ORG code, etc.

UNAUTHORIZED IMMIGRANT LAWS

A Colorado law concerning public contracts for services and Unauthorized Immigrants became effective on August 7, 2006 and was **amended** on May 13, 2008. The law applies to contractors who enter into or renew public contracts for services with a state agency or political subdivision.

• CRS 8-17.5-101, 102 (HB06-1343, HB07-1073, SB08-193)

The Certification and Affidavit form is required if all the following conditions are present:

- 1. Vendor/Contractor provides services, and/or Vendor/Contractor is a sole proprietor, and
- 2. A written contract or purchase order is not required under Fiscal Rule, and
- 3. Vendor/Contractor provides services and/or sole proprietor provides services or delivers goods without a written contract or purchase order.

SELECTING A VENDOR

Foreign Vendors

There are numerous rules and regulations that need to be followed when doing business with a foreign vendor. Please **obtain approval** from Purchasing before using a foreign vendor. Approval is ultimately granted by CCCS.

Minority and Women Owned Businesses

"All agencies shall maximize the opportunity for minority-owned and women-owned business enterprises to receive orders that are issued when bids are not required."

Price Agreements

<u>State price agreements</u> (also known as State Awards) set some of the purchasing guidelines. If a price agreement is considered mandatory, then we must purchase from the vendor who has been awarded the agreement. If there are multiple vendors for the same good or service who have all been awarded a state pricing agreement, you may choose the vendor which best meets your needs. If you have any questions on vendor selection contact the Purchasing Department for guidance.

Some State Price Agreements include but are not limited to:

- FURNITURE PURCHASES, INCLUDING FILE CABINETS <u>Colorado Correctional Industries</u> is the preferred vendor for office furniture.
- TONER can be purchased from Beyond Technology or the office supply vendors
- CELL PHONE SERVICE
- JANITORIAL SUPPLIES
- INDUSTRIAL SUPPLIES typically items that would be purchased at a hardware store
- PAPER (COPY AND PRINTER)
- OFFICE SUPPLIES
- SMALL PACKAGE DELIVERY

Please visit the State of Colorado Price Agreements Website for a full list of vendors.

VENDOR AGREEMENTS/CONTRACTS

DO NOT sign vendor agreements; this includes credit applications and any other contracts. Instead, forward to Purchasing and **include the Purchase Requisition**. State Fiscal Rules must be followed and the vendor terms and conditions may need to be modified and/or negotiated by the VP of Administrative Services. *The College President and Vice President of Administrative Services are the only "authorized" personnel on campus that can sign these documents.*

PROCUREMENT CARD (credit card)

How to get started

- Print an application (available online on the Purchasing webpage).
- Obtain signatures and submit to Purchasing, Box 30.
- Once your application has been processed, you will be contacted to schedule a training session.
- Attend training, sign cardholder agreement, activate card and begin using.

ADDITIONAL PCARD INFORMATION CAN BE FOUND IN THE PROCUREMENT CARD USER HANDBOOK

PROCESS FOR COMPUTER SERVICES PURCHASES

In order to maintain the appropriate level of accountability with the College's use of consistent and compatible technology, to ensure the college has no exposure to licensure or other technological liabilities and to meet the needs of everyone we support while providing a more economic return on all technology investments, the college is implementing the following guidelines

- Please review the list of items (page 13) that require an IT (Computer Services) work order and approval from the Computer Services Director or the Computer Services Assistant Director.
- PCard purchases will be approved by the **COMPUTER SERVICES** Administrative Assistant or the Computer Services Director via work order. You must keep the written approval and attach it to your PCard statement as supporting documentation of approval.
- If you are forecasting a grant funded project, please include the Computer Services department in your decision making in regards to technology **before** submitting your grant proposal.
- Submit a <u>work order online</u>. A Computer Services technician will review your request and will verify appropriate product need. The technician will state the approved product with in the work order and will reassign to the Administrative Assistant who will provide the quote and prepare a purchase requisition.
- Once a purchase requisition is prepared, the Computer Services Director or the Computer Services Assistant Director must sign for final Computer Services approval. The purchase requisition will then be forwarded to the requestor to obtain first and second level signatures. (Signatures approve the purchase and provide approval to pay the invoice.)
- After signatures are obtained (return to the purchase requisition to the Computer Services department),
 Computer Services will submit to purchasing for review and approval.
- Purchasing will process the request and submit the purchase order to the vendor and distribute copies as needed. (The administrative support contact for the department will receive an electronic copy and can distribute within the department if necessary.)
- The PO number that is assigned to your request will be stated in the work order and will be reassigned to the inventory technician.
- When the product is ready for set-up and deployment, they will reassign the work order to a Computer Services technician who will be in touch with the requestor for set up and deployment.
- All receiving and PO invoicing will be handled by the Computer Services department. Invoices will be submitted directly to Accounts Payable for payment. A copy of the invoice will be provided to the department's administrative support by the accounting department.

Contacts:

Computer Services Help Desk 303-914-6677 it@rrcc.edu

Patrick Bonich, Assistant Computer Services Director 303-914-6913 pat.bonich@rrcc.edu

Bill Cherrington, Computer Services Director 303-914-6467 bill.cherrington@rrcc.edu

Corine Albert, Administrative Assistant 303-914-6107 corine.albert@rrcc.edu

If you are connecting to the network or installing on RRCC devices, you will need approval. If you aren't sure, **please** contact the Computer Services department.

RRCC Business Services will follow the Improper Purchasing Process if any Computer Services purchases are completed without prior Computer Services approval.

Software: All software purchases/installation including renewals (Requires Computer Services Approval via Work Order):

All (also includes all software for teaching purposes)

No software can be purchased on a PCard (some exceptions may apply but requires Computer Services Director approval)

Cloud services - NOT ALLOWED AT THIS TIME

Common Requests (Requires Computer Services Approval via Work Order):

Computers (Desktops, laptops)

Tablets (iPads, Elitepads, etc.)

Printers

Scanners

Monitors

Keyboards and Mice (including Wireless)

Printer repair parts of any kind

External hard drive

All drives (CD, DVD, etc...)

*If you aren't sure, please ask first

Common Accessory Requests (Requires Computer Services Approval via Work Order):

Laptop/Tablet batteries

Network adapters

Power supply adapters

Wireless PC cards

Printer cables

Security cables

*If you aren't sure, please ask first

Less Common Requests (Requires Computer Services Approval via Work Order):

All Network Equipment (hubs, switches, routers, etc...)

All computer components: (memory, sound cards, video cards, motherboards, power supplies, etc...)

Cisco equipment (phones, etc...)

*If you aren't sure, please ask first

Things you DO NOT need Computer Services approval on:

Printer toner and Ink Jet Cartridges

Flash drives (refer to CCCS Policy for regulations, personal data storage and FERPA, before purchase)

Writable CD/DVDs

Security/Filter Monitor Screens

USB Cables (check with Computer Services for available surplus cables)

iPad cases (see Jon Johnson for ideas)

*If you aren't sure, please ask first

EXPENSE VOUCHERS/PAY DIRECT

An Expense Voucher is typically used to pay for expenses such as:

- License Fees
- Subscriptions
- Dues and Memberships
- Registration Fees (Conference)
- Refunds and reimbursements to staff
- Misc. fees, renewals

May also be used for payments to grant recipients and other expenses deemed necessary by the Controller or VP of Administrative Services.

The above is still subject to purchasing rules and regulations and a PO may need to be issued instead. Please note that Expense Vouchers are not used as a method to order goods and/or services.

Invoices not payable with a PCard or not matched with a PO or Contract will be paid through an Expense Voucher only to collect pertinent information about the vendor, org code, signatures, etc. Depending on the circumstances, the improper purchase process may be implemented.

All requests for reimbursements including food purchases must have an itemized receipt attached. Please include "S" number of the form. The Official Function Form must be attached.

Out of pocket purchases are capped at \$50.00. They should only be used for incidental purchases (i.e. postage stamps) and not for commodities covered under State purchasing processes.

- Expense vouchers need to be completed in full including six-digit org code and a complete description of charges with dollar amount. The form is available on the purchasing webpage.
- The expense voucher needs to have a first and second level signature approval.
- Submit to Purchasing, Box 30, with the supporting documentation.

TRAVEL

The Travel Expense Voucher is used to reimburse staff for college expenses incurred while traveling for college business purposes.

- The form requires a first and second level authorized signature.
- Please put your employee "S" number on the form.
- Must indicate the purpose of travel.

Any overnight or out-of-state travel must be approved in **advance** by the College President. The **Overnight Travel Request and Authorization form** must be completed and an RR number issued prior to any travel arrangements being made. This includes, if applicable, any conference registration payment to the vendor.

All travel is processed through Joely Trujillo at 303-914-6217 or travel@rrcc.edu.

OFFICIAL FUNCTIONS

Fiscal Rule 2-4

Official functions and training functions shall be held to achieve program objectives and shall be limited to reasonable and actual costs. The attendance of state employees at official functions shall be kept to a minimum and shall include only those individuals directly related to the purpose of the function. Expenditures shall be kept to a minimum as they have the potential of being perceived to be for personal benefit and an abuse of public funds. Expenditures incurred for official functions shall be approved by the chief executive officer or by a representative of the state agency or institution of higher education that has been delegated authority by the chief executive officer.

Definition

Official Function - A meeting, conference, meal, or other function that is hosted by the chief executive officer, or representative, of a state agency or institution of higher education, attended by guests and/or state employees, and held for official state business purposes.

Training Function - A meeting, conference, or other function which is hosted by a state agency or institution of higher education, attended by customers of the state and/or state employees, and held to enhance staff knowledge or to educate customers of the state or state employees, that are affected by the state agency or institution of higher education's operations or regulations. Training functions should have a written agenda, study materials, and be led by an identified presenter.

RRCC Procedures

All official function forms must be <u>pre-approved</u> by the President or appropriate Vice President before any purchase is made. The official function form is used *only* for the approval process. See below for additional guidelines. *Packet: Official Function Form, Agenda/Training Materials, Sign-in Sheet and Invoice/Receipt.

Before your event

- Check with the Cafeteria to see if they can provide service for your event FIRST BEFORE talking to outside
 caterers.
- Complete all items on the Request form including detail for estimated function cost. Official business purpose must be documented on this form. The event must meet the definition above for Official or Training Function. Include price sheet or quote.
- Submit the original request form to your VP (total cost **up to** \$3,000) or the President (cost **above** \$3,000) for approval. Include agenda, price quotes, and Presenter information so they may review all before approval.
- Food and beverages where only State employees are in attendance MUST be limited to training functions and group meetings at least 4 hours long, interview days, College-sponsored recognition functions, and all-campus meetings. *No food and beverages may be purchased for regular staff meetings.*

During your event

• Hold your event. Ensure **all** attendees sign an attendance sheet (Exception: All college staff or general public events - no sign in sheet required).

After your event (paying the invoice)

- For outside catering service vendors: You may use your PCard up to your spending authority. Attach
 completed *packet to your PCard statement as supporting documentation. An itemized receipt is required for
 all food purchases.
- For cafeteria services: The Food Services Manager will provide an invoice (IDI) approximately two-three weeks after your event. "Ok to pay" and sign/date the invoice. Submit completed approved *packet to Accounts Payable, Box 16.

IMPORTANT! Alcohol may NEVER be purchased or reimbursed.

PAYING INVOICES

Invoices should be sent directly to AP by the vendor; however, if you receive the invoice forward to AP.

<u>All</u> invoices submitted for payment must have your "okay to pay", signature (not initials), date and reference to the document number (PO or Expense Voucher). If you are aware your signature is difficult to decipher, please also print your name.

Please note this does not apply to backup submitted with your PCard statement as the vendor has already been paid.

It is important to respond timely to the AP staff regarding the approval to pay invoices or any other inquires about payment. The College issues checks to vendors one-time per week.

STAFF REIMBURSEMENTS

Out of pocket purchases are capped at \$50.00. They should only be used for incidental purchases (i.e. postage stamps) and not for commodities covered under State purchasing processes. Exceptions will need to be approved prior to the purchase by the Procurement Manager or the Controller.

Any purchase made by a staff member is still subject to all purchasing rules and regulations. Check with Purchasing at 303-914-6345 before making a purchase with your own money.

Please put your employee "S" number on the Expense Voucher form.

All requests for reimbursements including food purchases must have an itemized receipt attached.

State purchases are tax exempt. If a staff member makes a purchase and pays tax, the tax will not be reimbursed unless prior arrangements have been arranged.

RECEIVING

Regular Purchase Orders

 Once you receive your goods/services (this includes all purchase orders even if the product is a non-tangible item such as services, maintenance, licensing, etc.) complete the receiving process by completing and signing the "Receiving Report" and submit to Box 18. The Receiving Report is available on the purchasing web page.

Standing Purchase Orders

• If you have an order placed against a standing purchase order then you can acknowledge receiving by writing "ok to pay" on the invoice, sign, date, reference the PO number and forward to Accounts Payable, Box 16.

PRIZES, AWARDS, GIFTS AND GIFT CARDS

The purchase of gift cards is typically not permitted. This includes purchasing gift cards with a procurement card or any other method of payment such as charging at the bookstore or paying with personal funds and asking for college reimbursement. Rare exceptions will be handled on a case-by-case basis. Gift cards may only be purchased if preauthorized by the Procurement Manager.

A gift card is taxable income, regardless of amount, and is considered by the IRS to be identical to a cash payment. Employees would need to go through payroll if they receive a gift card and nonemployees would need the payment coded as 1099able. Required documentation may include the W-9 and Prize and Gift Form. The value of the gift card will be included in the employee's W-2 and for vendors/students, it would be reported if the \$600 threshold is met. Please check with Purchasing for guidance as additional information may need to be provided.

The Internal Revenue Service discussion of the rules and limitations for giving gifts and gift cards can be found in IRS Publications 463 and 525.

If a department wishes to provide a contest judge, speaker, etc. a gift in lieu of an honorarium payment, or provide a prize for contests, etc. they may do so up to a \$50 limit. The \$50 does not include incidental expenses such as engraving, packing, insuring, or mailing costs. An example of an appropriate "thank you" gift or "prize" within the IRS limitations would be an engraved plaque, RRCC shirt, or other item costing \$50 or less.

IMPORTANT: If the dollar amount is more than \$50 then a Prize and Award form must be completed and signed by the recipient and additional forms may be required.

Please note that gifts/awards to employees (including student employees) may have different requirements and should first be discussed with the Procurement Manager or Controller.

INSURANCE CERTIFICATES

State of Colorado Insurance Requirements Checklist

	•	•		C 11 . 1.
Workarc	(Amnoncation	COVARAGE IS FAC	MILLITAN IT THA	following applies:
VVOINCIS	Compensation	COVERAGE IS LEC	auneu n une	TOTIOWING applics.

	Contractor has employees that will be working on State of Colorado property or will be doing work on the State's behalf.
If	LEASE NOTE: If the contractor does not have any employees, workers' compensation coverage is not required. this is the case, have the contractor write a letter stating that they do not have employees and therefore are of required to carry workers' compensation coverage.
Gene	ral Liability coverage is required if any of the following apply:
	Operations of the contractor could cause bodily injury or damage to state or private property.
	Contract has a hold harmless/indemnification provision. (Contractual Liability)
	Contractor will (a) have access to confidential information about other persons or (b) provide security guard
	service, or (c) create publications of any form.
	(Personal Injury and Advertising Injury) Contractor will lease a portion of a State building.
Ш	(Fire Damage Legal Liability)
	Contractor will have subcontractors.
	(Independent Contractors)
	Contractor will provide a tangible, physical product that could cause bodily injury or property damage.
	(Products –Completed Operations)
	Contractor's service, after completion, could fail from faulty workmanship and cause bodily injury or property damage.
	(Products-Completed Operations)
Auto	mobile Liability coverage is required if the following applies:
	Performance of contract will involve operation of a motor vehicle by contractor or subcontractor.
Profe	ssional Liability or Errors and Omissions coverage is required if the following applies: Contractor to provide professional or technical services (medical, legal engineering, architectural, real estate appraisal, computer programming).
Build	ers Risk coverage is required if the following applies:
	Contractor will construct or substantially renovate a state building or structure.
	NOTE: Coverage limit should be the completed value of the project.
Crime	Coverage is required if the following applies:
	Contractor is accepting/handling state monies.

STATE OF COLORADO INSURANCE REQUIREMENTS

Contractor and its Subcontractors shall obtain and maintain insurance as specified in this section at all times during the term of this Contract. All policies evidencing the insurance coverage required hereunder shall be issued by insurance companies satisfactory to Contractor and the State.

Contractor

Public Entities

If Contractor is a "public entity" within the meaning of the Colorado Governmental Immunity Act, CRS §24-10-101, et seq., as amended (the "GIA"), then Contractor shall maintain at all times during the term of this Contract such liability insurance, by commercial policy or self-insurance, as is necessary to meet its liabilities under the GIA. Contractor shall show proof of such insurance satisfactory to the State, if requested by the State. Contractor shall require each contract with a Subcontractor that is a public entity, to include the insurance requirements necessary to meet such Subcontractor's liabilities under the GIA.

Non-Public Entities

If Contractor is not a "public entity" within the meaning of the GIA, Contractor shall obtain and maintain during the term of this Contract insurance coverage and policies meeting the same requirements set forth in § B with respect to subcontractors that are not "public entities".

Contractors - Subcontractors

Contractor shall require each contract with subcontractors other than those that are public entities, providing Goods or Services in connection with this Contract, to include insurance requirements substantially similar to the following:

Worker's Compensation

Worker's Compensation Insurance as required by State statute, and Employer's Liability Insurance covering all of Contractor or subcontractor employees acting within the course and scope of their employment.

General Liability

Commercial General Liability Insurance written on ISO occurrence form CG 00 01 10/93 or equivalent, covering premises operations, fire damage, independent contractors, products and completed operations, blanket contractual liability, personal injury, and advertising liability with minimum limits as follows: (a) \$1,000,000 each occurrence; (b) \$1,000,000 general aggregate; (c) \$1,000,000 products and completed operations aggregate; and (d) \$50,000 any one fire. If any aggregate limit is reduced below \$1,000,000 because of claims made or paid, subcontractor shall immediately obtain additional insurance to restore the full aggregate limit and furnish to Contractor a certificate or other document satisfactory to Contractor showing compliance with this provision.

Automobile Liability

Automobile Liability Insurance covering any auto (including owned, hired and non-owned autos) with a minimum limit of \$1,000,000 each accident combined single limit.

Additional Insured

The State and Red Rocks Community College shall be named as additional insured on all Commercial General Liability Insurance policies (leases and construction contracts require additional insured coverage for completed operations on endorsements CG 2010 11/85, CG 2037, or equivalent) required of Contractor and any subcontractors hereunder.

Primacy of Coverage

Coverage required of Contractor and subcontractor shall be primary over any insurance or self-insurance program carried by Contractor or the State.

Cancellation

The above insurance policies shall include provisions preventing cancellation or non-renewal without at least 30 days prior notice to Contractor and the State by certified mail.

Subrogation Waiver

All insurance policies in any way related to this Contract and secured and maintained by Contractor or its subcontractors as required herein shall include clauses stating that each carrier shall waive all rights of recovery, under subrogation or otherwise, against Contractor or the State, its agencies, institutions, organizations, officers, agents, employees, and volunteers.

GREEN PURCHASING

In compliance with Governor's Executive Order D0012-07 the SPO has created the Environmentally Preferable Purchasing Policy effective July 1, 2009. The EPP Policy document provides purchasing guidance, goals, and considerations for the procurement of commodities and services that strengthen environmental outcomes through purchasing decisions that:

- Cause less pollution and waste,
- Conserve resources and habitats,
- Minimize local and global climate impact, and
- Contribute to sustainable economic growth within the State of Colorado.

Questions a buyer should ask themselves or their program end-user following receipt of a requisition:

- Is there an environmental aspect to this product or service that can be applied?
- How much of this product is purchased, and how often?
 - Can a slight change in what we buy or how we work with a vendor or product provide a cost benefit, or reduce the number of times we have to deal with it (ordering, transportation, handling, invoicing/payment, distribution, etc.)?
- How might an alternative product or service improve our business?
- Can we find something comparable in performance that is lower impact to our environment?
- What will we do with a product when we are finished with it?

Standard EPP Checklist

The following environmental ideas may or may not apply to your specific analysis; Performance, Price, and Environmental qualities (EPP backwards):

- 1. Is the amount requested necessary? Can the amount requested be reduced or can the product be purchased in volume less often?
- 2. Energy efficiency (if it plugs in/uses fuel, it's measurable and can be evaluated).
- 3. Product content, Recyclability of component parts, biodegradable/compostable elements.
- 4. Disposal/waste cost of product at end of use (completely consumable?)
- 5. Manufacturing processes (low or high environmental impact?)
- 6. Packaging materials (return, reuse, recyclable?)
- 7. Logistics: frequency of delivery
 - a. regional availability, and
 - b. <u>transportation type</u> =carbon imprint
- 8. Chemical impact on air, water, people (low-VOC, non-toxic, neutral)
- 9. What I'm buying: is it re-useable, returnable, and recyclable?
- 10. Services: electronic/remote communication, online ordering, invoicing, payment, E-media (paper reduction), teleconferencing/telecommuting, public transportation.

Questions

- Quantity now and future. How often does this get purchased?
 - Can I buy more now to save multiple handling, lessen the number of orders, deliveries, administration?
- Energy Efficiency: how so? Compare and contrast competing products.
- Product content: good, better, best; what's out there, and what's a good fit for purpose at the best value that has the least residual impact?
- Waste: can it be reduced, what else might be done with the things we buy?
- Cradle to purchase: what's in the makeup of the product I'm buying?
- Do I end up with more waste when a product arrives, or can it be returned to be used again?
- Close/far, scheduling, lead-times, availability, do I need it so often?
- Toxicity. Is there a less harmful product that I can bring into the workplace that will meet performance needs?
- What is the total cost of buying this product?
 - Are there disposal costs at the end of its useful life?
 - Can the product be re-purposed, re-used, or recycled?
- Do service providers engage in responsible practices that provide efficiencies that impact me less?

Examples of environmentally preferred products

- Recycled paper and paper products
- Remanufactured laser printer toner cartridges
- Energy Star Rated computers and appliances
- Rechargeable batteries
- Re-refined lubrication, hydraulic oils, and antifreeze
- Recycled plastic outdoor-wood substitutes including plastic lumber, benches, fencing, signs and posts
- Recycled content construction, building and maintenance products, including plastic lumber, carpet, tiles and insulation
- Re-crushed cement concrete aggregate and asphalt
- Cement and asphalt concrete containing glass cullet, recycled fiber, plastic, tire rubber, or fly ash
- Compost, mulch, and other organics including recycled bio-solid products
- Re-manufactured and/or low VOC or VOC-free paint
- Cleaning products with minimal toxicity
- Energy saving products
- Waste-reducing products
- Water-saving products

IMPROPER PURCHASE VIOLATION PROCEDURE

All staff authorized to purchase goods or services on behalf of their departments are required to know and follow State, CCCS System, and Red Rocks Community College Fiscal and Procurement Rules, including those defining violations and their consequences. If you become aware of a mistake in the procurement process, immediately contact the Procurement Manager or Controller for guidance on rectifying the situation.

If the Procurement Manager determines that a violation has occurred, a Notice of Improper Purchase may be issued. A copy will be provided to the supervisor.

Upon receipt of an Improper Purchase Notice, sign and return the form to Purchasing. Additional information such as written justification may be requested depending on the circumstances. This notice will be documented and placed in a file located in the Purchasing Office.

The Procurement Manager will issue points for each discovered violation; however, a written warning may be issued in lieu of points being assessed. Human error and the degree of seriousness will be taken into consideration.

Consequences Violation Points

 Anyone that accumulates 150 points or more will have their purchasing authority suspended. This includes PCard misuse.

Depending on the nature of the violation, the issuance of points may not be a factor and automatic suspension or revocation may be enforced. This means a serious violation may result in the inability to sign a purchase requisition, expense voucher, or initiate any type of purchase by any means including use of the PCard.

Suspension or revocation of purchasing authority will be handled on a case-by-case basis.

- Violation points will be reviewed on a quarterly basis. The violation points will be removed from the total cumulative points approximately two years after the points were assessed. However, the record of the violation points will remain on file permanently.
- Violation points will remain in effect even if the staff member transfers to a different department.

Refer to sample notice on page 23.

Statutory Violation- C.R.S. 24-30-202

When a Department or Institution of Higher Education (IHE) incurs a liability in violation of C.R.S. 24-30-202, that liability is null and void unless the State Controller or a delegate within the Central Contracts Unit approves the violation and, by that approval, authorizes a retroactive commitment voucher. This approval of the State Controller or a delegate within the Central Contracts Unit is the only way to execute a valid retroactive commitment voucher.

The VP of Administrative Services in conjunction with the Procurement Manager reports all statutory violations. The College must include an explanation of why the commitment arose without the issuance of a PO or Contract and include the steps planned to prevent a recurrence of this situation in the future. Any statutory violation not ratified by the State Controller will be the personal obligation of the person who ordered the goods or services and incurred the obligation.

Red Rocks Community College

Business Services Notice of Procurement Violation

Date:	FY:
Employee Name:	Department:
TYPE OF VIOLATION Upon review of business transactions, the following infraction has occurred:	
Unauthorized or inappropriate purchase (50 pts)	
Statutory violation (100 pts)	
Unauthorized out-of-pocket expense submitted for reimbursement (50 pts)	
Signing a vendor agreement, contract or credit application (100 pts)	
Failure to submit an invoice timely to Accounts Payable (50 pts)	
Other:	Pts:
PROCUREMENT MANAGER'S DETERMINATION:	
Warning given	
Points assessed – Amount:	
Accumulated points total (includes PCard program):	
COMMENTS	
Procurement Manager's Signature:	Date:
EMPLOYEE SIGNATURE AND ACKNOWLEDGEMENT - I acknowledge receipt of this notice and understand that I am obligated to follow proper procedures established by Purchasing and accumulation of 150 points will result in suspension of purchasing authority.	
Signature:	Date:
SUPERVISOR'S SIGNATURE AND ACKNOWLEDGEMENT - I acknowledge that the above is a violation of procurement policies. I further acknowledge that the employee above has been issued points/warned through the use of this form.	
Signature:	Date:

RETURN FORM TO PURCHASING BY: